

CITY OF CHARLESTON

Planning Commission Agenda Package

FOR THE MEETING OF:

January 18, 2017 5:00PM 2 George St, Charleston, SC



DEPARTMENT OF PLANNING, PRESERVATION AND SUSTAINABILITY

MEETING OF JANUARY 18, 2017

A meeting of the City of Charleston Planning Commission will be held at **5:00 p.m., on Wednesday, January 18, 2017** in the Public Meeting Room, 1st Floor, 2 George St. The following applications will be considered:

REZONINGS

1. 194 Cannon Street and 221 Spring Street (and adjacent rights-of-way) TMS #4601004013 & 011 - approx. 2.75 ac. Request rezoning from 50/25 Old City Height District to 85/125 Old City Height District.

Owner: Jem Management Co & Calfran Properties

Applicant: City of Charleston

2. 573 Meeting St & 35 Walnut St (Peninsula) TMS# 4631604022 & 035 - approx. 2.145 ac. Request rezoning from General Business (GB) to Mixed-Use/Workforce Housing (MU-2/WH).

Owner: Charleston Interfaith Crisis Assistance Ministry

Applicant: LS3P

3. 573 Meeting St & 35 Walnut St (Peninsula) TMS# 4631604022 & 035 (a portion) – approx. 1.76 ac. Request rezoning on a portion of the properties from 55/30 Old City Height District to 80/30 Old City Height District.

Owner: Charleston Interfaith Crisis Assistance Ministry

Applicant: LS3F

4. 10 Society and two vacant parcels on Society St (Peninsula) TMS# 4580104002, 004 & 021 – 0.62 ac. Request rezoning from General Business (GB) to Mixed Use/Workforce Housing (MU-2/WH).

Owner: Leonard Storage Co, Inc; John T. Leonard, Jr, Inc

Applicant: Southern Land Co

5. 32 Laurens St and a vacant parcel on Laurens St (Peninsula) TMS# 4580104003 & 4580102017 – 1.32 ac. Request rezoning from General Business (GB) and Light Industrial (LI) to Mixed Use/Workforce Housing (MU-2/WH).

Owner: Multiple Owners
Applicant: Southern Land Co

SUBDIVISIONS

1. Twin Lakes, Phase 2 (Cane Slash Rd – Johns Island) TMS# 3450000036 – 61.19 ac. 122 lots. Request approval of revised subdivision concept plan. Zoned Single-Family Residential (SR-1).

Owner: BMG III, LLC

Applicant: Stantec Consulting Services Inc.

2. Essex Village (Henry Tecklenburg Dr – West Ashley) TMS# 3090000003 – 12.66 ac. 41 lots. Request subdivision concept plan approval. Zoned Planned Unit Development (PUD).

Owner: Essex Farms, A Partnership

Applicant: Thomas & Hutton Engineering Co.

3. Murraywood Rd (Johns Island) TMS# 3120000026 & 182 – 2.71 ac. 9 lots. Request subdivision concept plan approval. Zoned Single-Family Residential (SR-1) and Single- & Two-Family Residential (STR).

Owner: Mama Lil, LLC

Applicant: Atlantic South Consulting Services

4. Cane Slash Cluster Development (Johns Island) TMS# 3450000007 & 023 – 30.23 ac. 47 lots. Request subdivision concept plan approval. Zoned Single-Family Residential (SR-1).

Owner: Chrysalis Investments, LLC Applicant: Stantec Consulting Services, Inc.

5. Nabors Drive (James Island) TMS# 4281600013, 046-048, 052 – 3.86 ac. 25 lots. Request subdivision concept plan approval. Zoned Diverse Residential (DR-9). ■

Owner: Pulte Group, Inc. ADC Engineering, Inc.

6. Bennett's Bluff (Fort Johnson Road – James Island) TMS# 4280000013 & 040 – 30.99 ac. 86 lots. Request subdivision concept plan approval. Zoned Single-Family Residential (SR-1).

Owner: First Baptist Church Applicant: Hussey Gay Bell

ZONINGS

- 1648 Folly Rd & 1614 Grimball Road Ext (James Island) TMS# 4270000022 & 021 approx. 1.86 ac. Request zoning of Limited Business (LB). Zoned Folly Road Corridor Overlay (FRC-O; Community Commercial and Neighborhood Commercial Land Use Recommendation) in Charleston County. Owner: SCAN Assets LLC
- 2. 1991 Holliday St (West Ashley) TMS# 3551500101 0.20 ac. Request zoning of Single-Family Residential (SR-1). Zoned Single-Family Residential (R-4) in Charleston County.

 Owner: Sabrina A. Perkins

OWNER. SUBMITURE TO SUBMITURE SUB

PLAN REVIEW DISCUSSION

Discussion of timelines and updates resulting from the December 2016 review of the **City of Charleston Century V 2010 Comprehensive Plan Update**.

ELECTION OF CHAIR AND VICE-CHAIR

Commission selection of a chairperson and a vice-chairperson to serve until January 2018.

APPROVAL OF MINUTES

Approval of minutes from previous meetings.

REPORT OF THE TECHNICAL REVIEW COMMITTEE

Over the past month, the following subdivision projects were submitted to the TRC for review and approval. The findings of the TRC shall be presented to the Planning Commission. Items approved by the TRC comply with all applicable regulations and standards of the City of Charleston.

Preliminary & Final Plats

- 1. **Brisbane Cluster Development (James Island) TMS# 3400100011 & 050** 6.6 ac. 30 lots. SR-1. Preliminary subdivision plat under review.
- 2. Oakfield, Phase 5A (Johns Island) TMS# 2780000043 & 128 32.3 ac. 57 lots. PUD. Preliminary subdivision plat pending approval.
- 3. Oakfield, Phase 5B (Johns Island) TMS# 2780000043 25.1 ac. 57 lots. PUD. Preliminary subdivision plat under review.
- 4. **Sanders Road Townhomes (James Island) TMS# 2860000001** 22.3 ac. 107 lots. DR-9. Preliminary subdivision plat under review.
- 5. Oakfield, Phase 1 (Johns Island) TMS# 2780000040 82.5 ac. 86 lots. PUD. Final subdivision plat pending approval.
- 6. Cainhoy Entrance Road, Phase 2B (Cainhoy) TMS# 2620000008 12.6 ac. R/W. PUD. Final subdivision plat pending approval.
- 7. **The Landing at Grand Oaks, Phase 2 (West Ashley) TMS# 3010000433** 5.8 ac. 36 lots. PUD. Final subdivision plat under review.
- 8. Parcel A, Charleston Regional Business Center (Cainhoy) TMS# 2670000129 11.7 ac. 3 lots. Ll. Final subdivision plat pending approval.
- 9. **Aquarium Parking Garage (Peninsula) TMS# 4591304001** 3.2 ac. 2 lots. GB. Preliminary subdivision plat pending approval.
- 10. **130 Grove Street (Peninsula) TMS# 4631501053** 0.3 ac. 2 lots. SR-2. Preliminary subdivision plat pending approval.
- 11. **The Oaks at Saint Johns Crossing (Johns Island) TMS# 3120000082** 22.1 ac. 77 lots. SR-1 (ND). Final subdivision plat pending approval.
- 12. **1109 Brownswood Road (Johns Island) TMS# 3120000181** 0.8 ac. 2 lots. SR-1. Preliminary subdivision plat approved.
- 13. Maybank Village, Phase 2B (Johns Island) TMS# 3130000056 & 057 33.7 ac. 100 lots. SR-6. Final subdivision plat recorded.
- 14. **123 & 125 Moultrie Street (Peninsula) TMS# 4600301039 & 055** 0.5 ac. 3 lots. DR-1F. Preliminary subdivision plat approved, final subdivision plat pending approval.
- 15. Parcel E, Phase 3 (Daniel Island) TMS# 2750000110 31.6 ac. 33 lots. DI-R. Final subdivision plat under review.
- 16. Parcel BB, Phase 1B (Daniel Island) TMS# 2770000011 53.9 ac. R/W. DI-R. Final subdivision plat pending approval.
- 17. **Brigade Street Apartments (Peninsula) TMS# 4640000003 & 017** 15.9 ac. 3 lots. MU-2/WH. Final subdivision plat under review.
- 18. **Stefan Drive Townhomes (James Island) TMS# 3430700146-148** 0.7 ac. 8 lots. DR-12. Preliminary subdivision plat approved.
- 19. Carolina Bay, Phase 21A (West Ashley) TMS# 3070000009 34.2 ac. 39 lots. SR-6. Final subdivision plat recorded.
- 20. Lots 14 & 16, The Preserve at Fenwick Plantation (Johns Island) TMS# 3460000259 0.4 ac. 2 lots. PUD. Final subdivision plat recorded.
- 21. Old Towne Road (West Ashley) TMS# 4150000002 4.0 ac. 2 lots. SR-1. Final subdivision plat recorded.
- 22. Parcel F, Phase 5 (Daniel Island) TMS# 2750000249 17.4 ac. 21 lots. DI-R. Final subdivision plat recorded.
- 23. **Bolton's Landing, Phases 5A & 5B (West Ashley) TMS# 2860000003** 33.2 ac. 52 lots. SR-1 (ND). Final subdivision plat recorded.
- 24. **Stiles Point, Phase 1 (James Island) TMS# 4260000003** 31.1 ac. 50 lots. SR-1. Final subdivision plat recorded.

Road Construction Plans

- 1. **Brisbane Cluster Development (James Island) TMS# 3400100011 & 050** 6.6 ac. 30 lots. SR-1. Road construction plans under review.
- 2. **Sanders Road Townhomes (James Island) TMS# 2860000001** 22.3 ac. 107 lots. DR-9. Road construction plans under review.
- 3. **Brigade Street Apartments (Peninsula) TMS# 4640000003 & 017** 1.9 ac. 2 lots + R/W. MU-2/WH. Road construction plans under review.
- 4. **Hopewell Drive (Cainhoy) TMS# 2620000008** 11.5 ac. R/W. PUD. Road construction plans pending approval.
- 5. **Oakfield, Phase 4 [revised] (Johns Island) TMS# 2780000043** 87.8 ac. 62 lots. PUD. Road construction plans under review.

Individuals with questions concerning the above items should contact the Department of Planning, Preservation and Sustainability at (843) 724-3765. Files containing information pertinent to the above applications are available for public review at the City of Charleston Zoning Office, 2 George St, Third Floor, during regular working hours, 8:30 a.m. to 5:00 p.m., daily except Saturdays, Sundays, and holidays. Additional information on these cases may also be obtained by visiting www.charleston-sc.gov/pc. In accordance with the Americans with Disabilities Act, people who need alternative formats, ASL (American Sign Language) Interpretation or other accommodation please contact Janet Schumacher at (843) 577-1389 or email to schumacheri@charleston-sc.gov three business days prior to the meeting.

January 18, 2017

Rezoning 1:

194 Cannon Street and 221 Spring Street (and adjacent rights-of-way)
(Peninsula)

BACKGROUND

Note: This rezoning request is made by the City and received first reading approval at the meeting of City Council on December 20, 2016.

The City of Charleston is requesting a rezoning of two properties, and adjacent rights-of-way of Spring Street, Vaughn Street, and Cannon Street, from the 50/25 Old City Height District to 85/125 Old City Height District. The subject area, located between Spring and Cannon Streets near Courtenay Drive, is surrounded by General Business (GB) and Mixed-Use/Workforce Housing (MU-2/WH) zoning and Accommodations (A) overlay zoning. The subject properties are surrounded by hotels, retail, restaurants, offices, MUSC facilities, parking garages and ramps for the Ashley River Bridges (US Hwy 17). The property located at 194 Cannon Street is occupied by a former Wendy's restaurant building while the property located at 221 Spring Street is occupied by an existing Bruegger's Bagels restaurant.

A proposed Planned Unit Development (PUD) on the subject properties is pending approval by City Council. Situated between MUSC and WestEdge, the subject area is vital to new transportation connections and needed redevelopment of an area long considered an island of suburban format within a sea of urban context. The PUD proposes building heights similar to those allowed in the City's 85/125 Old City Height District and in-line with building heights in the adjacent WestEdge and MUSC areas.

CENTURY V CITY PLAN RECOMMENDATIONS

The **Century V Plan** recommends maintaining the character of established areas in the City when considering the zoning of property. The subject property is designated in the Century V Plan as **Urban Core** which is characterized by the densest and most mixed-use portions of the City. The subject properties are surrounded by height districts similar to the 85/125 Old City Height District being requested. For these reasons, the request for the 85/125 district is appropriate.

STAFF RECOMMENDATION

APPROVAL

Planning Commission January 18, 2017

Rezoning 1

194 Cannon St & 221 Spring St and adjacent rights-of-way (Peninsula)

TMS# 4601004013 & 4601004011

approx 2.75 ac.

Request rezoning from 50/25 Old City Height District to 85/125 Old City Height District.

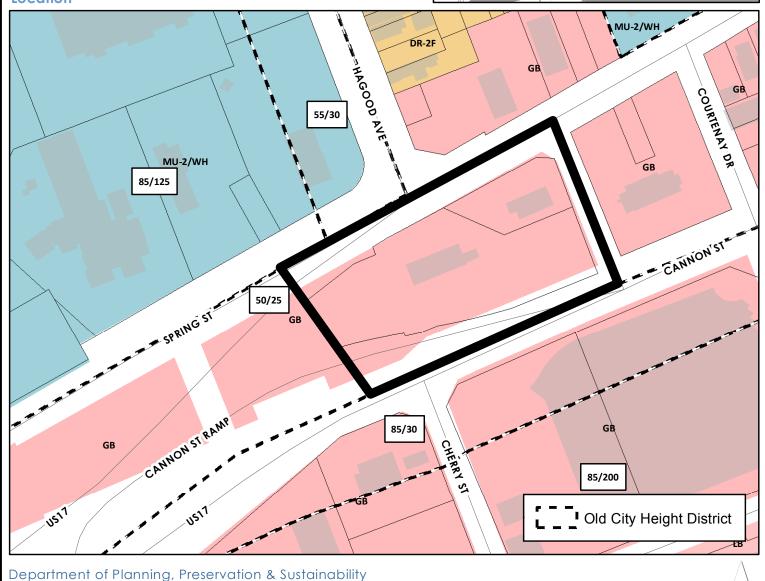
Owner: JEM Management Co & Calfran Properties



843.724.3765

Location

www.charleston-sc.gov



2 George St, Charleston, SC 29401

January 18, 2017

Rezonings 2 & 3:

573 Meeting St & 35 Walnut St (Peninsula)

BACKGROUND

The applicant is requesting a rezoning from General Business (GB) to Mixed-Use Workforce Housing (MU-2/WH) and a rezoning for portions of each subject property from 55/30 Old City Height District to 80/30 Old City Height District. The subject properties, located on the west side of Meeting Street between Huger Street and E Street, are surrounded by Light Industrial (LI), MU-2/WH, General Business (GB) and Diverse Residential (DR-2) zonings. Old City Height Districts in this area include the 100/30 district, 80/30 district, 55/30 district and 50/25 district.

The subject properties are currently occupied by buildings currently owned and used by One80 Place, an organization serving the homeless in Charleston. The neighboring properties to the north contain industrial buildings with light manufacturing and warehousing uses. The Grant Homes, owned by the Charleston Housing Authority, as well as the adjacent townhomes, are located a little to the north. Other nearby uses include multi-family housing, vacant commercial buildings, light manufacturing and warehouses (mainly along Meeting Street). East Central Lofts, a new multi-family building, occupies the property nearby on Huger Street. More residential and office are under construction at the corner of Meeting Street and Huger Street.

At the nearby intersection of Meeting Street and Huger Street the properties are zoned for greater heights and commercial, residential, or accommodations uses. Ramps and bridges ramps tower over the area with some heights reaching 80 feet or more (based on 2015 Pictometry Aerial Imagery for the Charleston area).

The parcel immediately to the northwest of the subject properties (containing Palmetto Brewery, Brooks Signs and Charleston Coffee Roasters) was recently rezoned to MU-2/WH and 80/20 Old City Height District on most of the property.

The general area surrounding the subject property has the potential for well-designed, more intensive infill development that could contribute to the revitalization of this part of the peninsula and the City overall. The area has the potential to be developed with uses that provide many services to the City including places of employment and affordable housing. Access to the US Highway 17, Interstate 26, major peninsula streets, public transit stops and future potential rail stations make this area ideal for higher residential densities.

The Mixed Use/Workforce Housing zoning districts were created to encourage mixed use development with diverse housing options in appropriate areas of the City. The

district provides incentives to encourage a mixture of uses and promotes a mixture of housing opportunities within a single project through rental and homeowner programs aimed at specific income levels. The district requires a minimum number of Workforce Housing units for projects that include 5 or more residential units. In the MU-2/WH district, owner-occupied workforce units are targeted toward the housing market that includes households making no more than 120% of the area median income. Rental workforce units are targeted toward households making no more than 80% of the area median income. The permitted uses in MU-2/WH are the same as those allowed in General Business zoning.

CENTURY V CITY PLAN RECOMMENDATIONS

The **Century V Plan** notes that this area is adjacent to the region's key mass transit route as well as the central vehicle artery of I-26. More diversity of uses and housing density is, therefore, appropriate and encouraged in such a location. The Century V Plan indicates the area in which the subject property lies to be **Urban Core** and suitable for higher residential densities and mixture of uses. Urban-format buildings in this area will be a catalyst for future development in the area. Given the context of existing structures, existing uses, and proximity to existing and potential transportation nodes, the MU-2/WH and 80/30 Old City Height District zonings are recommended for this area.

STAFF RECOMMENDATION

APPROVAL FOR MU-2/WH

AND

APPROVAL FOR THE 80/30 OLD CITY HEIGHT DISTRICT ON PORTIONS OF THE PROPERTIES

Rezoning 2

573 Meeting St & 35 Walnut St (Peninsula)

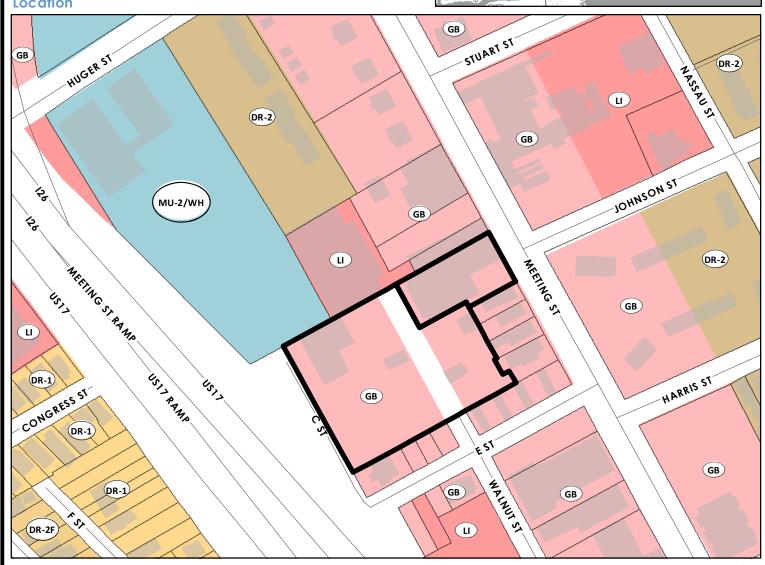
TMS# 4631604022 & 035

approx. 2.145 ac.

Request rezoning from General Business (GB) to Mixed-Use/Workforce Housing (MU-2/WH).

Owner: Charleston Interfaith Crisis Assistance Ministry Applicant: LS3P





Planning Commission January 18, 2017

Rezoning 3

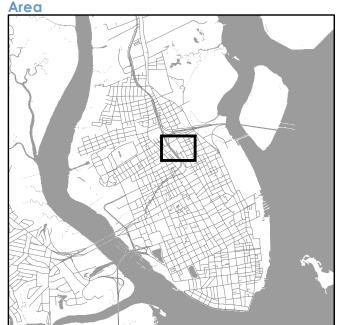
573 Meeting St & 35 Walnut St (Peninsula)

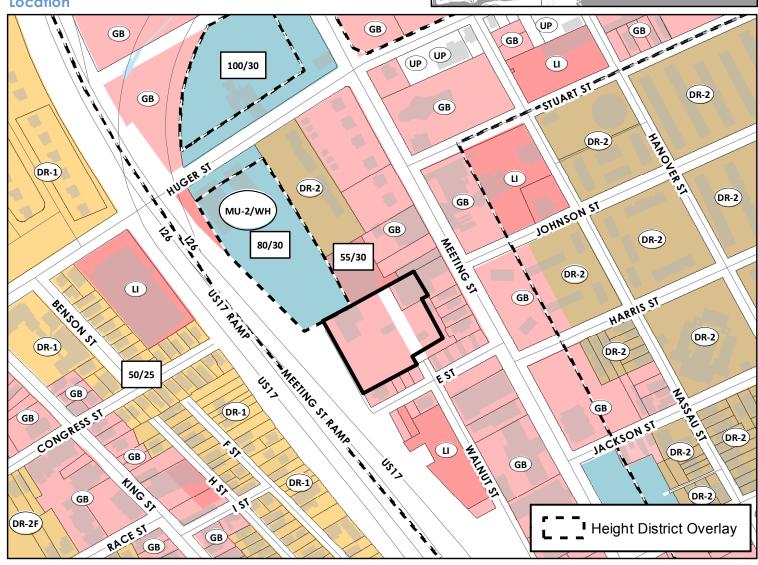
TMS# 4631604022 & 035 (a portion)

approx. 1.76 ac.

Request rezoning on a portion of the properties from 55/30 Old City Height District to 80/30 Old City Height District.

Owner: Charleston Interfaith Crisis Assistance Ministry **Applicant: LS3P**





January 18, 2017

Subdivision 3:

Murraywood Road (Johns Island)

BACKGROUND

The applicant is requesting subdivision concept plan approval for 2.71 acres on Murraywood Road on Johns Island. This project consists of the creation of a new right-of-way to serve nine parcels for single-family detached homes. The proposed right-of-way is typical for Local Single-Family Residential Access Streets and the new parcels conform to the subdivision requirements for new parcels in the SR-1 and STR zone districts. There are no jurisdictional wetlands or critical area on or adjacent to this site. There are grand trees on the site and any grand tree impacts will require approval by the Board of Zoning Appeals – Site Design. The City's Technical Review Committee (TRC) has reviewed the conceptual subdivision for compliance with City standards.

The property is zoned Single-Family Residential (SR-1) and Single- and Two-Family Residential (STR), which allow single-family and two-family residential uses and allow 4.8 and 7.3 single-family dwelling units per net acre, respectively. The surrounding existing uses include primarily single-family uses.

STAFF RECOMMENDATION

APPROVAL WITH CONDITIONS

Planning Commission January 18, 2017

Subdivision 3

Murraywood Rd (Johns Island)

TMS# 3120000026 & 182

2.71 ac.

9 lots. Request subdivision concept plan approval. Zoned Single-Family Residential (SR-1) and Single- & Two-Family Residential (STR).

Owner: Mama Lil, LLC
Applicant: Atlantic South Consulting Services



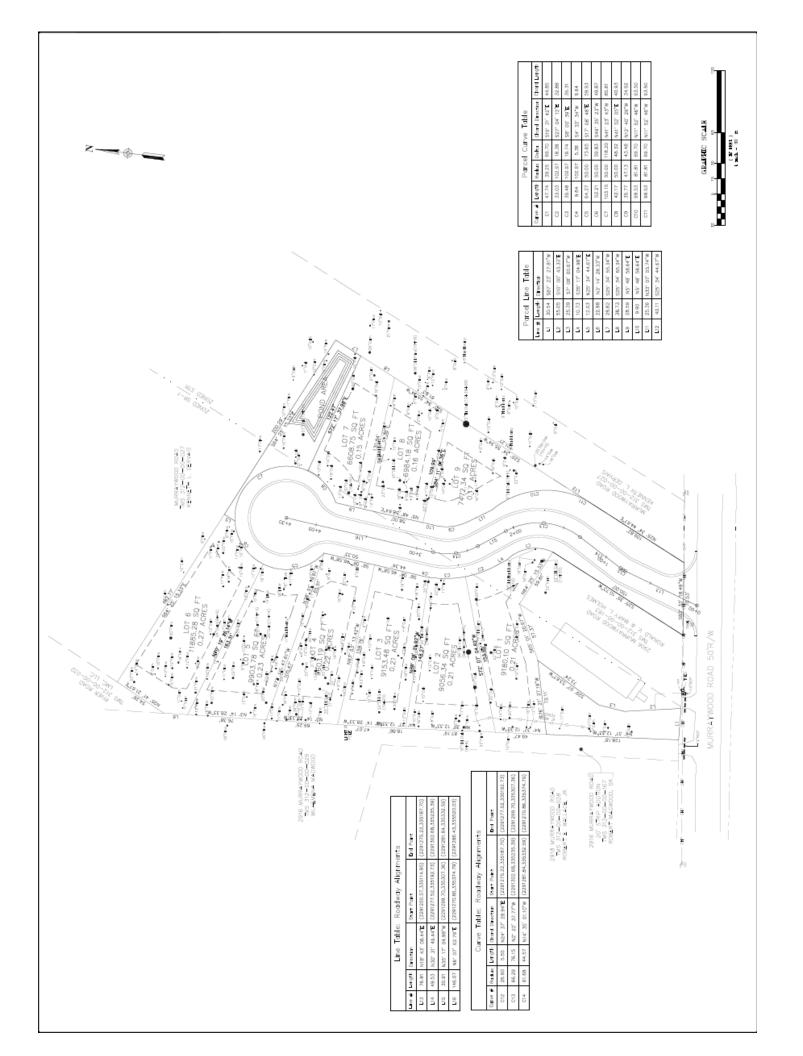
843.724.3765

Location

www.charleston-sc.gov



2 George St, Charleston, SC 29401



January 18, 2017

Zoning 1:

1648 Folly Rd & 1614 Grimball Road Ext (James Island)

BACKGROUND

The subject property is pending annexation into the City and the property owner is requesting a zoning of Limited Business (LB) on two properties. The property is zoned Folly Road Corridor Overlay (FRC-O) in Charleston County. The County land use recommendation associated with the FRC-O is Community Commercial (CC) on the property directly on the corner (1648 Folly Rd) and Neighborhood Commercial (CN) on the property located at 1614 Grimball Road Extension. The County's CC zoning most closely aligns with the City's General Business (GB) zoning and the CN zoning more closely resembles the City's Limited Business (LB) zoning. Surrounding zonings include Planned Unit Development (PUD) in the City and FRC-O in Charleston County. The subject property is surrounded by apartments (across Grimball Road Ext), large-acre lots and single-family homes. Across Folly Road there are businesses including a manufacturer of carbon-fiber parts and supplies. The properties are occupied by single-family homes (and a pad that recently had recently contained a commercial building).

CENTURY V CITY PLAN RECOMMENDATIONS

The **Century V Plan** recommends maintaining the character of established areas in the City when considering the zoning of recently annexed property. Recommendations for zoning also take into consideration the context of the County's land use plan. The subject properties are designated in the Century V Plan as **Rural** which is typically characterized by low residential density and agricultural uses. The properties are located just outside of the City's Urban Growth Boundary in an area of James Island that has a semi-rural and suburban context, and some more intensive uses. The area has also seen some suburban residential development of late. Given the existing zoning in the County and existing pattern of development on Folly Road in the surrounding area, the requested Limited Business is appropriate because the zoning would allow many uses with restrictions that protect the area from high-intensity uses. The LB zoning may be considered more restrictive on one property (1648 Folly Rd) but more permissive on the other property (1614 Grimball Road Ext).

STAFF RECOMMENDATION

Planning Commission January 18, 2017

Zoning 1

1648 Folly Rd & 1614 Grimball Road Extension (James Island)

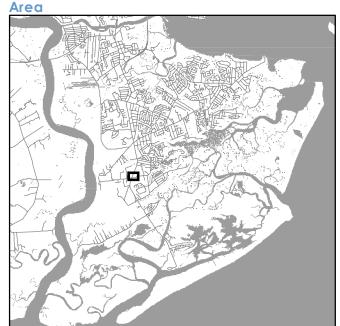
TMS# 4270000022 & 021

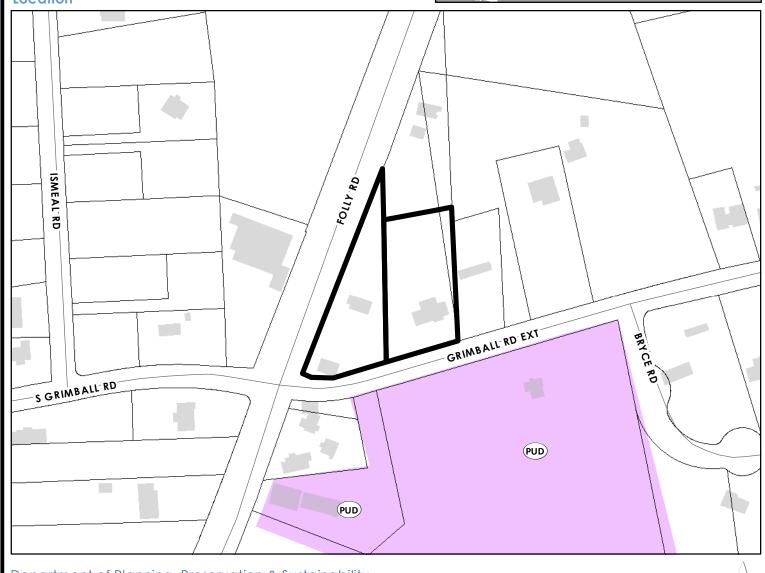
1.86 ac.

Request zoning of Limited Business (LB).

Zoned Folly Road Corridor Overlay (FRC-O;
Community Commercial and
Neighborhood Commercial Land Use
Recommendation) in Charleston County.

Owner: SCAN Assets LLC





January 18, 2017

Zoning 2:

Recently Annexed Property in West Ashley

BACKGROUND

The following zoning item is located in the West Ashley area of the City and was recently annexed. The zoning district recommended in the City closely matches the zoning assigned to the property in Charleston County or it is compatible with the context of the existing development or lot sizes in the surrounding neighborhood.

Zoning Item	Property Address	<u>Acres</u>	<u>Land Use</u>	Previous Zoning	Recommended Zoning
1.	1991 Holliday St	0.20	Single-Family Residential	R-4	SR-I

CENTURY V CITY PLAN RECOMMENDATIONS

The **Century V Plan** recommends maintaining the character of established areas in the City when considering the zoning of property. The subject properties are designated in the Century V Plan as **Suburban** and **Suburban Edge** which are predominately residential with varying, but lower densities. Given the existing pattern of development in the surrounding area the proposed zonings are appropriate for these sites.

STAFF RECOMMENDATION

APPROVAL

Planning Commission January 18, 2017

Zoning 2

1991 Holliday St (West Ashley)

TMS# 3551500101

0.20 ac.

Request zoning of Single-Family Residential (SR-1).

Zoned Single-Family Residential (R-4)
in Charleston County.

Owner: Sabrina A. Perkins

